Introduced by: <u>Bill Reams</u>

76-635

MOTION NO. 2605

A MOTION endorsing a Memorandum of Understanding on Regional Planning, declaring the intention of King County to join the reorganized and restructured Puget Sound Council of Governments and authorizing the County Executive to pay the member dues assessment to said organization.

WHEREAS, in March 1976 the King County Council requested the cities and towns of King, Kitsap, Pierce and Snohomish Counties to join in the formation of a 12 person negotiating committee to develop a compromise proposal for a regional planning organization in the Central Puget Sound Region, and

WHEREAS, after a series of meetings and negotiating sessions, said committee has developed a Memorandum of Understanding for an organization that reflects a consensus of their respective viewpoints, and

WHEREAS, the Memorandum either resolves or provides a basis to resolve the issues and concerns that lead to King County's withdrawal from the present regional planning organization.

NOW, THEREFORE, BE IT MOVED by the Council of King County:

The King County Council endorses, ratifies and approves the attached Memorandum of Understanding developed by the Negotiating Committee and hereby declares our intention to join as a member, the reorganized and restructured Puget Sound Council of Governments on August 1, 1976.

BE IT FURTHER MOVED by the Council of King County:

The County Executive is authorized, consistent with the Memorandum, to dispurse that portion of the funds set aside in Ordinance 2544, Section 43 for a regional planning organization necessary to pay member dues assessments from August 1, through December 31, 1976.

PASSED this 26th day of July , 1976 KING COUNTY COUNCIL KING COUNTY, WASHINGTON hairman

ATTEST:

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MEMORANDUM OF UNDERSTANDING

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PREAMBLE

1. <u>Historical Development</u>. In September of 1975, Pierce and Snohomish counties officially withdrew from the Puget Sound Council of Governments. (PSCOG). During the same month, King County passed a resolution stating its intention to withdraw effective December 31, 1975. King County did subsequently withdraw from the Puget Sound Council of Governments.

10 In order to resolve the differences that existed 11 between the local governments that are members of the PSCOG 12 and the aforementioned counties, a Negotiating Committee was established consisting of representatives from the counties 13 of King, Pierce, Snohomish and Kitsap; representatives from 14 Seattle, Tacoma, Everett and Bremerton; and representatives from 15 16 the other cities of King, Pierce and Snohomish counties. The 17 Negotiating Committee met on numerous occasions to propose 18 a revised and restructured Puget Sound Council of Governments. This Memorandum of Understanding is a product of the Negotiating 19 20 Committee's efforts.

21 2. Purpose of the Agreement. The purpose of this 22 Memorandum of Understanding is to specifically state those 23 matters which have been agreed upon by the Negotiating Committee. 24 The agreement is intended to be the basis for later documents 25 which will carry out the intent of the Negotiating Committee. 26 The agreement will enable the counties to rejoin the Puget Sound 27 Council of Governments while the subsequent documents are 28 prepared and executed to accomplish the revising and restructuring 29 of the Puget Sound Council of Governments and to permit federal 30 funding to continue during the time of transition from the 31 previous organizational structure and work program to the revised 32 organizational structure and work program.

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RECITALS

1 2 WHEREAS, the undersigned representatives of the four 3 county region consisting of King, Pierce, Snohomish and 4 Kitsap counties, (hereinafter called representatives) recognize 5 the need and desirability to participate in a forum for cooperative 6 decision making by the region's elected officials in order to 7 bring about a cooperative, continuous and comprehensive planning 8 process, and 9 WHEREAS, the representatives believe it is desirable 10 to modify the existing regional forum known as Puget Sound Council of Governments rather than create a new forum for regional 11 12 planning, and 13 WHEREAS, it is the belief of the representatives 14 that regional planning and review should be accomplished whenever 15 possible at the subregional level by semi-autonomous 16 subregional planning bodies and should respond to policy 17 input from that level, and 18 WHEREAS, the representatives agree that the Puget 19 Sound Council of Governments should: 20 (1) undertake through its membership participation, 21 A-95 review and continuous, cooperative regional development, 22 land use, housing, and transportation planning, as set forth 23 in the Annual Work Program (Exhibit A); adopted by the 24 Executive Board and the full Council as set forth in 25 Paragraph 4.C.(1); and 26 (2) monitor federal legislation and regulations 27 adopted pursuant to such regulations as directed by the 28 Executive Board; and 29 (3) engage in legislative lobbying activities at 30 the state and federal level to the extent legally permissable 31 as directed by the Executive Board; 32 33 -2-

WHEREAS, the representatives desire to jointly undertake A-95 review, continuous, cooperative regional development, land use, housing, and transportation planning that results in plans and programs consistent with the adopted Regional Development Plan for the central Puget Sound area, and

WHEREAS, it is agreed that the Puget Sound Council of Governments shall perform the functions required by the office of management and budget circular A-95, "Federal and Federally Assisted Programs and Projects Evaluation, Review and Coordination", and

WHEREAS, the local governments of the undersigned representatives are authorized and empowered to enter into an agreement to accomplish regional planning, therefore

IT IS MUTUALLY AGREED AND UNDERSTOOD:

A draft interlocal agreement and amended bylaws shall be presented to the reconstituted Executive Board for their consideration prior to request for adoption by member governments. This document shall generally deal with the following:

<u>Designated Organization</u>. The Puget Sound
 Council of Governments shall be established as a regional
 planning organization to carry out the following functions:

A. undertake through its membership patricipation, A-95 review and continuous, cooperative regional development, land use, housing, and transportation planning, as set forth in the Annual Work Program (Exhibit A); adopted by the Executive Board and the full Council as set forth in Paragraph 4.C.(1); and

B. monitor federal legislation and regulations adopted pursuant to such regulations as directed by the Executive Board; and

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C. engage in legislative lobbying activities at the state and federal level to the extent legally permissable as directed by the Executive Board;

The Puget Sound Council of Governments shall be established as a separate legal and administrative agency with the powers and authorities normally granted to such agencies. The Puget Sound Council of Governments shall consist of the full council, with the management vested in an executive board, and subregional planning bodies. The regional planning body, the executive board; and subregional planning bodies shall be organized and have such authority and responsibility as hereinafter provided. The functions of the Puget Sound Council of Governments may be amended by twothirds (2/3) vote of the members after the reorganization and reestablishment of the Puget Sound Council of Governments as the central Puget Sound regional forum has been accomplished.

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2. The full council of the Puget Sound Council of Governments:

a) <u>Membership</u>. The Puget Sound Council of Governments shall be composed of representatives from the general purpose local governments located within the boundaries of the four county region of King, Pierce, Snohomish and Kitsap counties that adopt or become parties to the agreement establishing the Puget Sound Council of Governments.

b) <u>Voting</u>. The members to the Puget Sound Council of Governments, shall have voting strength in proportion to the population within their jurisdiction. For the purposes of this agreement, the population for the counties is defined as that population within the unincorporated area of the county.

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c) <u>Assessment</u>. The Puget Sound Council of Governments shall be financed by assessments against each member government. The assessment to support the adopted budget of the PSCOG shall be divided equally between cities as a unit and counties as a unit. The counties shall determine allocation among the member counties; the cities shall determine allocation among member cities.

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d) <u>Meetings</u>. The full membership of the Puget Sound Council of Governments shall meet annually, or as necessary at the call of the President. At the annual meeting, the council shall adopt the annual budget, the regional development plan and work program by a 2/3 vote of those present and voting.

e) <u>Responsibilities and Functions</u>. The Puget Sound
Council of Governments shall have the authority and responsibility
as specified in paragraph 1 of this agreement. Except for
the adoption or amendment of a regional development plan,
an annual work program, and budget all other powers and
responsibilities, authority and administrative matters shall
be delegated to the Executive Board.

The restructured PSCOG will not do anything to jeopardize present funding to local governments that is dependent upon APO status. The PSCOG will not request removal of APO designation.

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1 3. Executive Board. 2 a) Membership. The membership of the Executive 3 Board shall be as follows: 4 King County 4 representatives Seattle 3 representatives 5 Other towns and cities located within King 6 County 2 representatives 7 Kitsap County 2 representatives Bremerton 1 representative 8 Pierce County 3 representatives 9 Tacoma 2 representatives Other towns and cities 10 located within Pierce County 1 representative 11 Snohomish County 2 representatives 12 Everett 1 representative Other towns and cities 13 located within Snohomish County 1 representative 14 Total Membership of 22. 15 1) Appointment of Members. 16 (i) In the case in which member jurisdictions 17 are permanently assigned positions on the Executive Board, the 18 method of appointment is at the discretion of the member 19 jurisdiction. 20 If the representative is to be chosen (ii) 21 to represent a number of non-central city member jurisdictions, 22 the method of appointment is at the discretion of the 23 subregional member jurisdictions. 24 (iii) Each Executive Board member shall be 25 an elected official and may have one designated alternate. 26 The alternate must be an elected official also, from the same 27 subregional organization. 28 (iv) The name, address and phone number 29 of all representatives and their designated alternates shall 30 be filed in writing with the Board of Directors. 31 32 33 -6-

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1	b) <u>Officers</u> .
2	(1) <u>President</u> .
3	(i) <u>Election</u> . The President of the Puget
4	Sound Council of Governments shall be elected by the Council
5	from the Executive Board membership. He shall serve as
6	President of the Executive Board.
7	(ii) <u>Term of Office</u> . The term of office
8	of the President shall be for one year.
9	(iii) Duties. The President shall conduct
10	the annual meeting of the PSCOG and the meeting of the
11	Executive Board. He shall be responsible for the preparation
12	of the agenda of the Executive Board and the annual meetings of
13	the Puget Sound Council of Governments. He shall ensure that
14	the functions of the Puget Sound Council of Governments are
15	carried out to the best of his ability. He shall have the
16	responsibility to direct the Executive Director and the
17	staff. He shall make such reports as needed.
18	(iv) Vacancy. In the event of the vacancy
19	in the office of the President, the Vice President shall
20	succeed to the office of the unexpired portion of the term.
21	In the event there is a vacancy in the office of the President
22	and Vice President, the Executive Board shall elect a new
23	President, who shall appoint a new Vice President.
24	(2) Vice President.
25	(i) Selection. The Vice President shall be
26	appointed by the President. He shall be a member of the
27	Executive Board and from a different subregional than the
28	President.
29	(ii) <u>Term of Office</u> . The term of office
30	of the Vice President shall be for one year.
31	(iii) Duties. The Vice President shall
32	serve also as Vice-President of the Executive Board.
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1	(iv) <u>Vacancy</u> . In the event there is a vacancy
2	in the office of Vice-President, the President shall appoint
3	a new Vice President for the unexpired portion of the term.
4	c) <u>Voting</u> :
5	(1) Each member of the Executive Board shall
6	have one vote.
7	(2) All actions of the Executive Board shall be
8	majority vote unless otherwise provided.
9	(3) A two-thirds (2/3) majority vote may be
10	called for by any member of the Executive Board on any issue
11	unless otherwise specifically provided. When a simple majority
12	is required on a vote, it shall be one-half (1/2) plus one of
13	those present and voting. When a two-thirds (2/3) majority
14	vote is required, it shall be a two-thirds (2/3) majority of
15	those present and voting.
16	d) <u>Meetings</u> .
17	(1) Timing. The Executive Board shall meet at
18	least once monthly at its designated date and time or upon
19	request of the President, or upon call of two representatives,
20	providing those representatives are from different sub-
21	regional organizations.
22	(2) <u>Notice</u> .
23	(i) <u>Regularly scheduled meetings</u> . Agenda
24	with supporting materials shall be mailed at least seven (7)
25	days in advance to the designated address of the members of
26	the Executive Board.
27	(ii) Special meetings. Both telephone and
28	written notice shall be given to members of the Executive
29	Board of any special meeting. Written notice shall be five
30	(5) days in advance. The agenda shall be limited to those
31	items specified in the notice.
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e) <u>Responsibilities and Authority</u>. The Executive
Board will have the authority to direct the affairs of the
Puget Sound Council of Governments between the annual meetings.
It shall exercise on behalf of the Puget Sound Council of
Governments all delegated powers and managerial and
administrative authority.

f) <u>Quorum</u>. A simple majority of representatives of the Executive Board shall constitute a quorum.

g) <u>Appeals</u>.

(1) An appeal procedure will be established for the Puget Sound Council of Governments and the Executive Board shall be the final appeals body.

(2) Any member jurisdiction may appeal by appropriate legislative action of such jurisdiction to the Executive Board for a determination of subregional or regional significance. A two-thirds (2/3) majority of the Executive Board shall be required to establish an issue as a matter of regional significance.

(3) Any member jurisdiction believing the
action of a subregional organization to be arbitrary and
capricious may appeal such action to the Executive Board by
appropriate legislative action. The Executive Board by a
majority vote may sustain the action of the subregional
organization or remand the action back to the subregional
organization for reconsideration and final action.

4. Sub-Regional Planning Organization.

a) <u>Membership</u>. Each subregional planning organization shall consist of the general purpose local governments within each subregion, and other public agencies within the subregion who receive the approval of the subregion.

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b) <u>Voting Structure</u>. Each subregional planning organization shall establish its own method of voting; however, the initial voting structure shall be on a per capita basis.

c) Authority and Responsibilities.

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(1) General Responsibilities. The subregional planning bodies are to be the primary planning organization of the Puget Sound Council of Governments. They will carry the principle burden for the planning that is done for regional plans and policies. The primary function of the regional staff is coordinate the activities between and among subregional bodies and to establish uniform methods for accomplishing the agreed upon objectives of the planning organization. The planning process is to evolve from the plans adopted by general purpose local governments which will be coordinated and agreed upon at the subregional level and integrated into regional plans and policies. A11 issues are presumed to be subregional issues unless deemed otherwise by the Executive Board of the Puget Sound Council of Governments.

(2) <u>Subregional Issues</u>. The subregional planning organization shall have the power to review and take action on A-95 applications and environmental impact statements of less than regional significance and to establish additional planning functions and activities to be carried out as deemed necessary and pertain to the authority and responsibility of its members and are of less than regional significance.

The subregional planning organization has authority to initiate topics for consideration by the Executive Board or the full conference.

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(3) <u>Regional Issues</u>. Subregional planning organizations shall have the right to review and the opportunity to comment, prior to final approval or recommendation for approval by the Executive Board, on the annual budget, regional transportation plan, prospectus, transportation improvement program, transportation systems program, regional development plan, A-95 review and environmental impact statements of regional significance and other programs as may be undertaken by PSCOG including the unified work program for a fiscal year. Such right to review and opportunity for comment shall be a pre-condition for final approval or recommendation for approval by the Executive Board or full Council.

5. The Work Program.

The Work Program as proposed by the counties and amended by the Negotiating Committee shall be submitted to the present Executive Board of the Puget Sound Council of Governments for submission as an amendment to the work program proposed for FY '77 by the Puget Sound Council of Governments. When the Work Program is submitted as an amendment the Executive Board will commence to adjust staff assignments and staff levels consistent with the new Work Program.

6. <u>Bylaws</u>.

The Executive Board of the Puget Sound Council of Governments shall submit to the full conference and recommend for adoption the amendment to the Bylaws restructuring the Executive Board consistent with this agreement pending the reorganization of the Puget Sound Council of Governments and the rejoining of the counties.

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7. Interim Committee.

The Negotiating Committee shall act as an interim committee to consider and make recommendations with all matters which are necessary to accomplish the transition from the previous organizational structure and work plan to the new organizational structure and work plan. The Negotiating Committee will be kept informed of all proposed staff reductions and reassignments. The Committee shall have the authority to make recommendations to the Executive Board until the Executive Board has been reorganized and the members have been seated on the new Executive Board.

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8. Matters not Covered in this Agreement.

It is deemed that all matters not covered in this agreement are not adequately provided for in the current Articles and Bylaws of the Puget Sound Council of Governments. It is understood that this agreement will be incorporated into the appropriate documents upon the reorganization of the Puget Sound Council of Governments. It is further understood that the parties to this memorandum are in agreement and will recommend to their respective governments the reorganization of the Puget Sound Council of Governments and the rejoining of the reorganized Puget Sound Council of Governments on the condition that all the terms and conditions stated in this agreement will be included in the appropriate documents upon the reorganization of the Puget Sound Council of Governments and that no provisions will be incorporated in those documents which are inconsistent with this agreement.

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DATED this 22nd day of _____, 1976. LMÁN DAVE COUNC MDA Chairman, Negotiating Com ittee COUNCILMAN BILL REAMS King County Council COUNCIL/OMAN PHYLLIS LAMPHERE City of Seattle COUNCILMAN PAUL SHINODA City of Snohomish COMMISSIONER GEORGE C. SHERIDAN Pierce County Commissioner 10-0 COMMISSIONER C. EARL DRGESON Snohomish County Commissioners -13-

Jur COUNTILWOMAN JOYCE EBERT Everett City Council Um MAYOR GLENN K. JARSTAD City of Bremerton COMMISSIONER GENE LOBE Kitsap County Commissioners MAYOR STANLEY City of Auburn KERSEY P MAYOR ISABEL HOGAN, Alternate City of Kent MAYOR JAMES L. ALLEN, Alternate Town of Milton MAYOR EVERETT FOSTER City of Sumner -14-

HUDSON COUNCILMAN EDWARD G. Tacoma City Council -15-

MOTION 2605

MEMORANDUM OF UNDERSTANDING EXHIBIT A JUNE 22, 1979